Molecular differences between GM- and non-GM crops over-estimated?

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latest update from 20. September 2010

Peer reviewed contribution available on the following websites:
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1. Issue
The difference between GM- and non-GM-crops has been overestimated, as soon as genetic engineering has been applied to crop breeding. The uncontested understanding among scientists and in particular in risk assessment community was that GM crops pose some novel risks, unprecedented in conventionally bred crops. This has then condensed in the United Nations Cartagena Protocol on Biosafety \(^1\), which needs to be questioned in certain basic aspects.

2. Summary
After an early phase of risk assessment, including the results of the Asilomar Conference on biosafety, an early divide in risk assessment basic concepts developed between Canada, the USA and Europe including a majority of UN signatory countries. Researchers like Werner Arber, based on earlier molecular insights and on his own experience in genetic engineering claim that related to molecular processes there is no difference between genetically engineering and natural mutation. This transatlantic divide can be solved with some more innovative regulatory proceedings.

3. Differences between GM- and non-GM-crops overestimated

3.1. Early phase of risk assessment: Discovery of the dynamics of DNA processes.
In the wake of molecular breeding, in particular with the first successes of “gene splicing”, the safety debates started soon after the discovery of the DNA structure by Watson & Crick (Watson & Crick, 1953a, b; Wilkins et al., 1953), followed by the Asilomar Conference (Berg et al., 1975; Berg & Singer, 1995) - see also some historical accounts (Chassy, 2007; Friedberg, 2007; Klug, 2004). The fascination about the novelty of transgenesis was justified, but also overwhelming, and the many unforeseen scientific breakthroughs following were unprecedented in the history of molecular biology. Unfortunately, the enthusiasm also lashed back in an overacting in risk assessment, when the first GM crops went into production. The debate on how GM crops should be regulated, started very early with an emerging divide between regulation in the US and Great Britain, including later the whole of Europe (Bennett et al., 1986; National-Research-Council, 1989).

The seemingly absolute novelty of genetic engineering on the molecular level has been contested already in the early days of molecular biology in the 1930s and 1950s with the discovery of cellular systems for genome restructuring discovered with the classic papers of McClintock (McClintock, 1930, 1953), more details about jumping genes see chapter 4.2.

3.2. Molecular processes similar in natural mutation and transgenesis
The concept of violated intrinsic naturalness of the genomes is still erroneously maintained by proponents of organic farmers (van Bueren et al., 2008; Van Bueren & Struik, 2004, 2005; Van Bueren et al., 2003). This concept of singling out transgenity is falsified by the publications of Arber (Nobel Laureate 1978).

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\(^1\) Cartagena Protocol on Biosafety: [http://www.cbd.int/biosafety/](http://www.cbd.int/biosafety/)
Genetic engineering has been brought into evolutionary perspective of natural mutation by authorities such as Werner Arber: his view remains scientifically uncontested that molecular processes in transgenesis and natural mutation are basically similar (Arber, 1994, 2000, 2002, 2003, 2004; Arber, 2010). The same claim is made with a more organismal view by Hackett (Hackett, 2002).

Arber compared designed genetic alterations (including genetic engineering) with the spontaneous genetic variation known to form the substrate for biological evolution (Arber, 2002):

“Site-directed mutagenesis usually affects only a few nucleotides. Still another genetic variation sometimes produced by genetic engineering is the reshuffling of genomic sequences, e.g. if a given open reading frame is brought under a different signal for expression control or if a gene is knocked out. All such changes have little chance to change in fundamental ways, the properties of the organism. In addition, it should be remembered that the methods of molecular genetics themselves enable the researchers anytime to verify whether the effective genomic alterations correspond to their intentions, and to explore the phenotypic changes due to the alterations. This forms part of the experimental procedures of any research seriously carried out. Interestingly, naturally occurring molecular evolution, i.e. the spontaneous generation of genetic variants has been seen to follow exactly the same three strategies as those used in genetic engineering. These three strategies are:

(a) small local changes in the nucleotide sequences,
(b) internal reshuffling of genomic DNA segments, and
(c) acquisition of usually rather small segments of DNA from another type of organism by horizontal gene transfer.

However, there is a principal difference between the procedures of genetic engineering and those serving in nature for biological evolution. While the genetic engineer pre-reflects his alteration and verifies its results, nature places its genetic variations more randomly and largely independent of an identified goal. Under natural conditions, it is the pressure of natural selection which eventually determines, together with the available diversity of genetic variants, the direction taken by evolution. It is interesting to note that natural selection also plays its decisive role in genetic engineering, since indeed not all pre-reflected sequence alterations withstand the power of natural selection. Many investigators have experienced the effect of this natural force which does not allow functional disharmony in a mutated organism.”

Arber’s numerous writings (Arber, 2000, 2003, 2004) confirm this important comparison on the genomic level of evolutionary and modern plant breeding processes. But there is of course, despite all the similarities, one major difference: whereas natural mutation acts completely in a natural time scale, that is, the mutants will need hundreds to hundred of thousands of years to overcome selective processes in nature until they really succeed and take over against their natural competitors, this is totally different with the transgenic crop products: they run through a R&D phase, and a regulatory process of an average of 15 to 20 years until being completely deregulated. But somewhere along this process they will be propagated to the millions in the field, covering in a evolutionary extremely short time span millions of hectares.

In a recent paper, (Coll et al., 2009) come to the conclusion, that Gene expression profiles of MON810 and comparable non-GM maize varieties cultured in the field are more similar than are those of conventional lines. Their bibliography supports this view with numerous peer reviewed publications.

It is therefore no surprise that a natural transgene species has been discovered in a widespread grass genus (Ghatnekar et al., 2006).

(Miller & Conko, 2004) provide important arguments supporting this view:

The authors raise also in a justified way doubts about the commonly used concept of transgenesis. In
the light of pre-recombinant DNA produced in great variety by conventional breeding with thousands of foreign genes.

“In these examples of prerecombinant-DNA genetic improvement, breeders and food producers possess little knowledge of the exact genetic changes that produced the useful trait, information about what other changes have occurred concomitantly in the plant or data on the transfer of newly incorporated genes into animals, humans or microorganisms. Consider, for example, the relatively new man-made wheat ‘species’ Triticum agropyrotriticum, which resulted from the wide-cross combination of the genomes of bread wheat and a wild grass sometimes called quackgrass or couchgrass (Banks et al., 1993; Sinigovets, 1987) T. agropyrotriticum, which possesses all the chromosomes of wheat as well as the entire genome of the quackgrass, was independently produced for both animal feed and human food in the former Soviet Union, Canada, the United States, France, Germany and China.” See also the ASK-FORCE contributions on the web by K. Ammann 2009 on the same subject.

3.3. More recent publications about genomic comparisons of GM- and non-GM crops
Recent publications demonstrate, that transgenesis e.g. has less impact on the transcriptome of the wheat grain than traditional breeding (Batista et al., 2008; Baudo et al., 2006; Shewry et al., 2007), (more details: (Ammann, 2008, 2009)).

Two figures may to visualize the lower impact on transcriptome expression of transgenic crops compared to conventional ones:

Volcano plots from (Batista et al., 2008):

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Fig. 1 Volcano plots for differentially expressed genes. Differentially expressed genes appear above the thick horizontal lines. Genes induced 2-fold are on the right of the right vertical lines, and the ones repressed 2-fold are on the left of the left vertical line. The numbers corresponding to the differentially expressed genes induced 2-fold for each experiment (red-shadowed area) are red, and those corresponding to the genes repressed 2-fold (blue-shadowed area) are blue. The green-shadowed area corresponds to differentially expressed genes that were up- or down-regulated 2-fold (green-colored numbers). Blue-colored genes are those with P between 0 and 0.5, and red-colored genes are those with P between 0.5 and 1. From (Batista et al., 2008)

Plots from (Baudo et al., 2006)

Fig. 2 Scatter plot representation of transcriptome comparisons of: (a) transgenic B102-1-1 line vs. control L88-31 line in endosperm at 14 dpa (left), 28 dpa (middle) or leaf at 8 dpg (right); (b) conventionally bred L88-18 vs. L88-31 line in endosperm at 14 dpa (left), 28 dpa
samples tested where 5 proteins, 65 genes and 15 metabolites were found to be differentially expressed. A distinct

In another recent paper on transcriptomic comparison, (Kogel et al., 2010) come to the following similar conclusions (see also the figures):

“In summary, our results substantially extend observations that cultivar-specific differences in transcriptome and metabolome greatly exceed effects caused by transgene expression. Furthermore, we provide evidence that, (i) the impact of a low number of alleles on the global transcript and metabolite profile is stronger than transgene expression and that, more specifically, (ii) breeding for better adaptation and higher yields has coordinately selected for improved resistance to background levels of root and leaf diseases, and this selection appears to have an extensive effect on substantial equivalence in the field during latent pathogen challenge.” (Kogel et al., 2010)

In another recent paper, dealing with biosynthetic comparison between tubers and leaves of potato traits (Ferreira et al., 2010), the authors come again to similar conclusions, as expressed in an interview of GMOsafety of the senior author ³ in http://www.gmo-safety.eu/en/news/741.docu.html: “The impact of transgenes is basically limited to their immediate function”. And furtheron:

“GMO Safety: The following statement was deduced from your findings: Conventional breeding causes more changes in plants than the introduction of a single transgene. Can you make such a generalisation? After all, you only looked at barley. Have comparable studies been carried out on other genetically modified crops?

Uwe Sonnewald: As far as I know, this was the first time that both methods had been used in a simultaneous investigation. Researchers have studied either gene expression or plant substances in wheat, potatoes and maize and have come to very similar conclusions. The impact of transgenese is basically limited to their immediate function. For example, if I insert a gene for fructan biosynthesis in potatoes, it is hardly surprising that these potatoes then produce fructan and so differ in this way from their parent lines. But only negligible additional differences were found. I know of no instance where a more significant change in gene expression has been caused by a single transgene. However, great variability exists between individual varieties of all the crops mentioned and the obvious explanation for this is that often the breeding objective is to create resistance to external stress factors, and this involves a large number of genes.”

Again the same conclusions are drawn by another comprehensive paper of a large international collective of authors (Barros et al., 2010):

“The aim of this study was to evaluate the use of four nontargeted analytical methodologies in the detection of unintended effects that could be derived during genetic manipulation of crops. Three profiling technologies were used to compare the transcriptome, proteome and metabolome of two transgenic maize lines with the respective control line. By comparing the profiles of the two transgenic lines grown in the same location over three growing seasons, we could determine the extent of environmental variation, while the comparison with the control maize line allowed the investigation of effects caused by a difference in genotype. The effect of growing conditions as an additional environmental effect was also evaluated by comparing the Bt-maize line with the control line from plants grown in three different locations in one growing season. The environment was shown to play an important effect in the protein, gene expression and metabolite levels of the maize samples tested where 5 proteins, 65 genes and 15 metabolites were found to be differentially expressed. A distinct

separation between the three growing seasons was also found for all the samples grown in one location. Together, these environmental factors caused more variation in the different transcript / protein / metabolite profiles than the different genotypes.” (Barros et al., 2010).

Figure 2b demonstrates no evident differences between GM – and non-GM maize:

![PCA score plots of maize grown at Petit over three consecutive years. Separation between the non-GM and GM varieties for (a) microarray data, (b) proteomics data, (c) 1H-NMR spectra, (d) gas chromatographic / mass spectrometric (GC / MS) metabolite profiles. From (Barros et al., 2010).](image)

Interestingly enough, the parallel short report on the website of USDA www.isb.vt.edu was first published (without notifying the authors) under a clearly misleading headline “Molecular Profiling Techniques Detect Unintended Effects in Genetically Engineered Maize”, it was subsequently corrected on intervention by the authors to the original headline given in the manuscript: “Molecular Profiling Techniques as Tools to Detect Potential Unintended Effects in Genetically Engineered Maize” (Barros, 2010).

**4. Natural Genetically Modified Plants, DNA as a highly dynamic system**

It is also worthwhile to visit the site of David Tribe with GMO pundit, he offers an extensive site on genomic comparison between GMOs and non-GMOs, with an impressive collection of “natural transgenic plants” 4. See in particular the series of links under Natural GMOs, parts 1 to 12 and 13 to 26.

Some of the arguments used by David Tribe extracted here:

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4 David Tribe’s blogspot on Natural GMOs: [http://gmopundit2.blogspot.com/2005/12/collected-links-to-scientific.html](http://gmopundit2.blogspot.com/2005/12/collected-links-to-scientific.html)
4.1. Dramatic rearrangement of R gene loci: This class of genes diversifies more rapidly than other genes in the crops studies

Conclusions of a paper of (Leister et al., 1998):

“Our data suggest a dramatic rearrangement of R gene loci between related species and implies a different mechanism for nucleotide binding site plus leucine-rich repeat gene evolution compared with the rest of the monocot genome”

And furtheron in the same paper:

“Here we describe the isolation and characterization of NBS-LRR homologues via PCR from two monocot species, rice and barley, based on structurally conserved motifs in dicot NBS-LRR R genes. We have analyzed their sequence diversity and their linkage to genetically characterized R genes. The results from a comparative mapping in rice, barley, and foxtail millet indicates a rapid evolution of R genes in each species and suggests possible mechanisms to generate diversity in resistance loci.” And:

“At present, rapid sequence divergence and ectopic recombination are equally possible mechanisms to explain the lack of intraspecific syntenic relationships detected with our set of R-like gene probes. Regardless of whether the former or latter (or both) mechanism drives the evolution of monocot NBSLRR genes, the data shown here provides strong evidence that this class of genes diversifies more rapidly than the rest of the tested monocot genomes.” (Leister et al., 1998)

4.2. Jumping Genes: Their dynamics falsify the erroneous picture of regulators that DNA is a stable string of genes

The seemingly absolute novelty of genetic engineering on the molecular level has been contested already in the early days of molecular biology in the 1930s and 1950s with the discovery of cellular systems for genome restructuring discovered with the classic papers of McClintock (McClintock, 1930, 1953).

“1. A case of semisterility in Zea mays was found to be associated with a reciprocal translocation (segmental interchange) between the second and third smallest chromosomes.
2. Through observations of chromosome synapsis in early meiotic prohases of plants heterozygous for the interchange it has been possible to locate approximately the point of interchange in both chromosomes. The interchange was found to be unequal.
3. An analysis of the chromosome complements in the microspores of plants heterozygous for the interchange indicated that of the four chromoromes constituting a ring, those with homologous spindle fiber attachment segions can pass to the same pol in anaphase I and do so in a considerable number of the sporocytes.”

And in the paper of 1953, usually cited as the classic publication, leading decades later, including her relentless fight for the “jumping genes concept”: Here the full summary of her paper:

“Previous studies of the origin and mode of expression of genic instability at a number of known loci in maize led to the following conclusions. Extragenic units, carried in the chromosomes, are responsible for altering genic expression. When one such unit is incorporated at the locus of a gene, it may affect genic action. The altered action is detected as a mutation. Subsequent changes at the locus, initiated by the extragenic unit, again can result in change in genic action ; consequently, a new mutation may be recognized. The extragenic units undergo transposition from one location to another in the chromosome complemt. It is this mechanism that is responsible for the origin of instability at the locus of a known gene; insertion of an extragenic unit adjacent to it initiates the instability. The extragenic units represent systems in the nucleus that are responsible for controlling the action of genes. They have specificity in that the mode of control of genic action in any one case is a reflection of the particular system in operation at the locus of the gene. One extragenic system controlling genic expression is composed of two interacting units. It is the so-called Dissociation-Activator (Ds-Ac) system. Both Ds and Ac undergo transposition. The Ds component, when inserted at the locus of a gene, is responsible for modification of genic expression. Subsequent changes at the
locus, initiated by Ds, result in further modification of genic expression. The Ac component in this two-unit system controls when the changes at Ds will occur. From the conclusions stated above, it was anticipated that the Ds-Ac system could operate at any locus of known genic action. This is because the Ds unit may be transposed to various locations in the chromosome complement. To obtain this type of instability at any one locus of known genic action, it is only necessary to provide adequate means for its detection. The methods used to obtain and detect this type of instability at the A1 locus in chromosome 3 and at the A2 locus in chromosome 5 are described. A detailed analysis of one such case is presented in this report.”

Later commentaries of Fedoroff were summarizing the scientific achievements of McClintock, acknowledging her scientific merits: (Fedoroff, 1992, 1994; Fedoroff et al., 1995; Fedoroff, 1984; Fedoroff, 1991). Especially in the review published in the Scientific American, transposons are well summarized as a generally occurring phenomenon, having changed considerably the concept of genomics, this is well illustrated in the fact of the multicolored maize kernels:

![Diagram](image.png)

Fig. 4 Development time and frequency of transposition differ in mutations caused by the insertion of different defective Spm elements. If transposition takes place late in the development, the clones of revertent cells are small and therefore so are the pigmented spots (a). If transposition takes place at about the same time but at a lower frequency, there are fewer such clones and fewer spots (b). If the transposition that restores gene function takes place earlier, the revertant clones and the spots of the pigmented tissue are larger (c). From (Fedoroff, 1984).

See a photo from a landrace preserved as a cultivar from Thuis, Switzerland, visualizing the dynamics of transposition:
More comments on McClintock’s scientific breakthrough in (Lewin, 1983; Shapiro, 1997), the latter probably the first to coin the term ‘natural genetic engineering’. Unfortunally, the dynamics of life DNA processes was not taken properly into account when the Cartagena protocol on biosafety was conceived.

4.3. Helitrons contribute to the lack of gene colinearity observed in modern maize inbreds
It was David Tribe in his blogspot on natural transgenics part 7 linking helitrons to natural GMO’s.

“Until recently, it was assumed that the order of gene sequences within modern maize would be virtually invariant. Recent discoveries have shown that gene colinearity is not always the case. Several laboratories (1-3) have found DNA regions rich in gene sequences that are present in some maize inbred lines but absent at homologous sites in other lines. This variation, termed “intraspecific violation of genetic colinearity” or “plus/minus genetic polymorphism,” was shown by (Lal & Hannah, 2005) in a recent issue of PNAS to be caused by a newly described transposable element family termed Helitrons.”

4.4. Polyploids, Allopoloids in Flowering Plants
In his blog series part 9, David Tribe sums up polyploidisation dynamics of higher plants:

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5 David Tribes blogspot No. 7: [http://gmopundit.blogspot.com/2006/01/natural-gmos-part-7-nanobot-genetic.html](http://gmopundit.blogspot.com/2006/01/natural-gmos-part-7-nanobot-genetic.html)
“During only the past decade [i.e post 1985] molecular approaches have provided a wealth of data that have dramatically reshaped views of polyploid evolution, providing a much more dynamic picture than traditionally espoused. In particular, molecular data:

(i) demonstrate that both autopolyploids and allopolyploids exhibit a high frequency of recurrent formation (multiple origin),
(ii) reveal that multiple polyploidization events within species have significant genetic and evolutionary implications, and
(iii) contradict the traditional view of autoploidy as being rare and maladaptive (Soltis & Soltis, 1993).

Perhaps one of the most important contributions of molecular data to the study of polyploid evolution is the documentation that a single polyploid species may have separate, independent origins from the same diploid progenitor species. Multiple origins of polyploids have now been documented in bryophytes (Wyatt et al., 1988) and in >40 species of ferns (e.g., (Werth et al., 1985) and (Ranker et al., 1989) and angiosperms (e.g., refs. (Brochmann et al., 1992; Doyle et al., 1990; Soltis et al., 1995; Song & Osborn, 1992). In fact, molecular data indicate that multiple origins of polyploids are the rule and not the exception (Soltis & Soltis, 1993). In several species studied in detail with molecular markers, recurrent polyploidization was shown to occur with great frequency during short time spans and in small geographic areas ((Brochmann et al., 1992; Soltis et al., 1995). For example, Tragopogon mirus and Tragopogon miscellus may have formed as many as 9 and 21 times, respectively, in a small region of eastern Washington and adjacent Idaho during just the past 50 years (Soltis et al., 1995). The frequent recurrence of polyploidization also has major evolutionary implications, suggesting that polyploids are much more genetically dynamic than formerly envisioned.”

5. Some conventional breeding causes lots of genomic alteration

One should also take into account, that many of the conventional breeding methods such as colchicination (Awoleye et al., 1994; Barnabás et al., 1999) and radiation mutation breeding (Reynolds et al., 2000) are obviously more damaging to the genome (Schouten & Jacobsen, 2007) , and it is in addition not possible to clearly define what impact the un-targeted process could have caused. (Molnar et al., 2009) reported in detail about radiation treatment of the chromosome morphology of wheat hybrids: Dicentric chromosomes, fragments, and terminal translocations were most frequently induced by gamma-radiation, but centric fusions and internal exchanges were also more abundant in the treated plants than in the control amphiploids. The irradiated amphiploids formed fewer seeds than untreated plants, but on the other hand normal levels of fertility were recovered in their offspring. On the positive side the authors are confident that intergenomic translocations will facilitate the successful introgression of drought resistance and other alien traits in bred wheat. But it has to be admitted that repair mechanisms on the DNA level are powerful (Baarends et al., 2001; Dong et al., 2002; Morikawa & Shirakawa, 2001). It is only logical that opposition within organic farming towards genetic engineering is now expanding also to some of those conventional breeding methods, some go even so far as to reject marker assisted breeding – typically for the organic agriculture scene, this trend is based on the myth of “intrinsic integrity of the genome”, for which term it is not possible in the literature to find a proper scientific definition based on comparisons (Ammann, 2008). The addition of rejected breeding methods would ultimately lead to an absurd situation, where most of the modern time traits would have to be rejected and breeding would be forced to start from scratch.

Basically, many of the first generation GM crops should be today subject to a professional debate on deregulation, and there is good and sturdy reason to state that many of these GM crops should not have been treated in such a special way in the first place, they can be compared in their risk potential to many crops created with traditional methods.

This should not be misunderstood as a plea for general deregulation of GM crops, rather for a strict and science based risk based regulation focusing also on products, not on processes alone.
6. Regulatory dissent over molecular differences causes transatlantic divide

This actually includes a critical questioning about some basic rules of the United Nations Convention on Biological Diversity (CBD): transgenic crops of the first generation should not have been generally subjected to regulation purely based on the process of transgenesis alone; rather it would have been wiser to have a close look at the products in each case, as John Maddox already proposed in 1992 in an editorial in Nature (Anonymous, 1992). This is also the view of Canadian regulators (Andree, 2002; Berwald et al., 2006; Macdonald & Yarrow, 2002), where the novelty of the crop is the primary trigger for regulation. This transatlantic (and transoceanic) contrast has been commented by many (Aerni et al., 2009; Bennett et al., 1986; Kalaitzandonakes et al., 2005; Ramjoue, 2007a, b; Snyder et al., 2008; Thro, 2004), and although for many years a solution and mediation seemed to be too difficult, contrasts can be overcome:

In a letter\(^7\) to the executives of the Convention on Biological Diversity (CBD), the Public Research and Regulation Initiative (PRRI) is asking for a scientific discussion in order to exempt a list of GM crops from the expensive regulatory process for approval, here only the final statement:

“Bearing in mind that the method of transformation itself is neutral, i.e. that there are no risks related to process of transformation, PRRI believes that there are several types of LMOs and traits for which - on the basis of the characteristics of the host plant, the functioning of the inserted genes and experience with the resulting GMO - it can be concluded that they are as safe as its conventional counterpart with respect to potential effects on the environment, taking also into account human health.”

In a recent paper, an indiscriminate continuation of food biosafety research is questioned on the basis of all the above arguments by Herman et al. (Herman et al., 2009) with good reason:

“Compositional studies comparing transgenic crops with non-transgenic crops are almost universally required by governmental regulatory bodies to support the safety assessment of new transgenic crops. Here we discuss the assumptions that led to this requirement and lay out the theoretical and empirical evidence suggesting that such studies are no more necessary for evaluating the safety of transgenic crops than they are for traditionally bred crops.”

6.1. Perspectives for a dissolution of this divide

These new perspectives create hope, that solutions can be found:

In a first phase some of the widespread transgenic crops like transgenic maize with the Cry1Ab endotoxin should be exempt from regulation, which is indeed possible according to art. 7.4 in the Cartagena Protocol. In COP-MOP\(^8\) 2010 in Japan it should be possible, to amend the protocol with the introduction of a dynamics which allows to start the regulatory process with an initial phase focusing on the process of transgenesis, first following procedures proposed for non-target insects by (Raybould, 2010; Romeis et al., 2008), but in due time shifting later the focus on the product, making it possible to abbreviate the regulatory process wherever possible and feasible.

A conceptual framework is proposed by IFPRI/ISNAR in 2002, the International Service for National Agricultural Research (McLean et al., 2002), a careful evaluation of process-based versus product-based


\(^8\) Fifth meeting of the Conference of the Parties serving as the Meeting of the Parties to the Cartagena Protocol on Biosafety (COP-MOP 5), 11–15.10.2010 Nagoya, Japan [http://bch.cbd.int/protocol/meetings/](http://bch.cbd.int/protocol/meetings/)
triggers in regulatory action can also lead to a merger of both seemingly so contrasting concepts into a legalized decision making process on which trigger should be chosen in a case by case strategy:

“Process-based triggers are the rule in almost all countries that have developed national biosafety regulatory systems; there are exceptions, however, where the novelty of the trait determines the extent of regulatory oversight and not the process by which the trait was introduced. While such a product-based approach to defining the object of regulation is truest to the scientific principle that biotechnology is not inherently more risky than other technologies that have a long and accepted history of application in agriculture and food production, it is less prescriptive than process-based regulatory systems.”

Many of the debates on those two concepts suffer from a lack of clear-cut definitions, it will be important to have a close look at the Canadian regulatory system and the definition of PNTs (Plants with Novel Traits). In Canada, the trigger for risk-assessment is the novelty of the plant rather than the methods used to produce it. The difficulties start there, where a clear definition of PNTs is needed to come to a decision: It means that plants produced using recombinant DNA techniques, chemical mutagenesis, cell fusion, cis-genics or any other in-vitro technique leading to a novel trait, need to undergo risk assessment in the Canadian system. No wonder the Canadian definition of novel traits is rather wordy, but remains broad minded:

“A plant variety/genotype possessing characteristics that demonstrate neither familiarity nor substantial equivalence to those present in a distinct, stable population of a cultivated seed in Canada and that have been intentionally selected, created or introduced into a population of that species through a specific genetic change.”

Conclusions:
There can be no doubt that product-based regulatory approaches are truest to the scientific principle that biotechnology is not inherently more risky than other technologies that have a long and accepted history of application in agriculture and food production, it is also less prescriptive than process-based systems, see McLean et al. (McLean et al., 2002).

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